

# A campfire handbook for parks

# An invitation to City Staff and councillors, to collaborate with some friends of Dufferin Grove Park campfires and the Centre for Local Research into Public Space (CELOS)

Georgie Donais: "I would like to stress that a park's existence is for the pleasure and enrichment of the citizens who use and cherish it. It is not just another place of employment that the city must manage, and citizens are not liabilities who get in the way of administrative efficiencies. Successful collaboration will pay the city back many times in healthier, happier citizens who love and support their communities. That is truly an opportunity worth taking."

# A campfire handbook for parks

The light and warmth and smell of a campfire gather people in. A fire reminds people of when they were younger, perhaps of singing together and making music, or of telling campfire stories. A campfire is also one of the oldest ways to cook food. Almost everyone, no matter what country they were born in, seems to have a recollection of eating something delicious cooked over fire. People feel strongly about campfires. When we began to make campfires at Dufferin Grove Park, everything changed.

#### Why should park staff encourage campfires?

A campfire is such an old sign of human gathering that even today its power to signal community is undiminished. Wherever there is a campfire, one knows there are some people nearby. There also seems to be an ancient etiquette common to all cultures, that allows strangers to approach a fire. One can't come right into the circle but one can draw near. At Dufferin Grove Park campfires there is sometimes a whole second tier, an outer circle of passersby standing back a little way, just watching the fire for a while.

A campfire is less private than a picnic barbecue. For that reason, a campfire in a park is very suggestive of *what is possible* among strangers. It may be that most people living in cities treasure their privacy and their distance from one another, but for almost everyone that same privacy sometimes feels like loneliness. For some people, the occasion of a campfire may make the awareness of bonds that have been lost more acute, for instance if the fire evokes memories of village life in a different country. But at the same time, many people, when they draw near a campfire, seem to feel that they can talk a little to the strangers near them, perhaps about some overlapping memories of other campfires. Even when there is no talk, but rather, a reflective silence — people staring into the flames — the campfire seems to make a connection between those around it, although they may never have met before.

Because a campfire in an ordinary city park is so unusual, when people come across such a fire they are surprised, amazed. They may feel that *tonight*, in the dark, they've seen something worth thinking about. It reminds them that their park, and perhaps their city, is beautiful. It may even make them boast, the way the young guys who use the basketball court beside Dufferin Grove Park's fire circle boast: "nobody else has a park like this one, man, *nobody*."

#### **Campfire Safety:**

Although much fire safety is common sense, there are a few specifics. Sand is a safer way to put out a fire quickly than water, for instance (no steam). Water finishes the job and cools it down, so there should be two buckets of sand and two of water right beside the fire, and a shovel to move things around if necessary. In our experience it's best to build the fire on level ground, not dig a pit. That way there's no slope for anyone to stumble down toward the flames. For additional safety, some might wish to erect a tripod over the fire.

In thirteen years of frequent cooking fires at Dufferin Grove Park, with between 5 and 25 people around each campfire, with school classes and day camps and people who don't speak each other's language, the park campfires have never had an accident. That's partly good fortune — unexpected things can happen — but it's also from paying good attention to safety details.

— The main thing is to **locate the fire on level ground**, with ample room for people to keep a distance on all sides of the fire. There should be **no nearby obstruction** — a bush, a wall, a picnic table, a path — that requires people to walk too near the fire to get somewhere else.

— Because of its heat, fire carries its own natural incentives for people to stay back and have respect. Once in a long while you encounter a person who seems not to notice their position relative to the fire and gets dangerously close without appearing to be aware of it. **It's important to point this out to them if they persist**. If the person doesn't respond with greater awareness, or actually clowns around or enlarges the fire or takes out pieces of flaming wood, they need to leave the fire-site at once.

**Children's curiosity about fire:** in our experience, children are very careful around fire, and also very curious. Some people feel strongly that children must not be allowed near the fire. For them, it's probably best to have the campfire without children present, or not to have the campfire at all. Otherwise it's too frustrating for the children. We've noticed that when we allowed very curious children to have long sticks which they could poke into the fire, they could experiment safely with us right there watching. They quickly learned what they wanted to know about combustion. Fire safety for children means allowing them to learn under the watchful attention of adults, not barring them from the fire site.

## **Campfire stories from the park**

From: Cooking with Fire in Public Space, written by Jutta Mason and illustrated by Jane LowBeer, published by the Centre for local research into public space (CELOS) 2001.

**Isabel, the first Dufferin Grove Park "cooking-fire lady."** Isabel Perez grew up cooking over a fire in Guatemala, and she used to miss that kind of cooking, living in Toronto.

She once said that when the first people in her neighbourhood back home got gas stoves, most of their families refused to eat the food cooked on them, saying the gas made the food taste bad. Everyone wanted to keep on eating food cooked over fire. When we asked Isabel whether she would try cooking over a fire at the park, she said she'd love to. But she wasn't used to it anymore, and some familiar arrangements were missing. Back home in Guatemala her father had built a clay fireplace in their courtyard, with support for a grill. But in our park we had no fireplace. Isabel wanted to cook tortillas with the kids at the park, and for that she needed a level grill. In the park we first tried to balance the grill on some rocks stacked around the campfire, but the rocks were unsteady, and then we tried a semicircle of firebricks but the bricks were very heavy to set up each time. One day we happened to come across a window display of cast-iron four-legged pot stands, built for cooking-fires, at a hardware store in an Italian part of town. We bought a big stand, one foot high and two feet in diameter, for \$39.95.

A week later we went back and bought a smaller stand, 8 inches by 16 inches, as well. That was the end of our troubles. Pots sat on the cast iron stands as steady as can be, or if we wanted, we laid a grill across the stand. Isabel made donuts with the camp kids in the summer, and tortillas, and dobladas, and pasta with sauce, in a big iron pot.

Sometimes when Isabel was cooking at the fire, the smoke would curl slowly upwards through the trees and people going by would just stop in their tracks and stare. Cooking over a fire is a time warp. The cook moves more slowly and the food smells different. The sight of such a thing is surprising and disorienting for people walking through the park, and after they have stopped to take a look, they often walk away shaking their heads and smiling.

A school visit: The second year after we got the campfire permit we began to let the nearby schools know they could book a park day with us and we would set them up with a fire and some food. Soon after we started this, Margie, who was in charge of the playground then, had booked two classes at the same time, on a Monday. It threatened rain all morning until just before the kids arrived. Then, as they made their way from the bus stop across the park, it began to pour. We thought we should send them away. But when the classes – a little United Nations - got to the campfire area, the kids were excited, squealing and hugging each other as they took shelter under the half-in-leaf maples. We said to the teachers – you should probably just go back to the school. But they said, no, it's really warm today and there's no wind, and we'll have a good time anyway. Can we maybe put up your tarp? So we unfolded the giant blue tarp and ten or more kids helped stretch it out and tie it to the tree branches. They pulled the picnic tables underneath and set themselves up in their "kitchen," with the cooking fire steaming and sputtering nearby. The teachers lined up the kids with paper plates and one of them held a big black umbrella over Isabel while she dished up warm macaroni and sauce from the pot.

There was a grand banquet under the tarp, with the kids shouting loud, outrageous jokes back and forth while they ate. The rain fell in sheets. Every few minutes one of the kids would poke a big branch upwards to raise the centre of the sagging tarp and a great fall of water would slide off the edge, with excited screams from everywhere.

After half an hour the rain slowed down to a light drizzle. A few groups began to break off into their own little umbrella-houses, six or seven umbrellas with a tipi-cloth stretched overtop. Soon the big central banquet was split up into a village of smaller "huts," with some of the braver kids leaving shelter altogether, to try out the stilts or dig a river-channel in the sand pit.

By the time the rain stopped, fort-building was in progress in the sand pit, with a bridge over the river channel and a stone-reinforced embankment for a castle that only girls were allowed to go into. Margie and the teachers built the fire back up, so that it would be warm for the kids who were wet. The fire was the centre of this scene, with kids going out to build and to play and then coming back again to get warm.

By the end of the afternoon, when the two classes left, Margie and I thought we should present medals to those teachers, real gold medals with shovels and fire engraved on them, for being so kind and adventuresome with their students.

**The rink campfire:** When we first started to try making the rink a bit more civilized, I used to come down on Sundays and make a campfire, beside the rink. Sometimes Fabio and Jennifer, aged 11 and 13, and I made chicken soup, cutting up the chicken and the vegetables at a picnic table beside the fire. We'd sell styrofoam cups of soup right from the fire, and we'd have a pot of hot chocolate simmering there too. Skaters would come over and sit on the benches and warm their hands on their soup cup or their hot chocolate cup.

One Sunday a man came over with his three children and sat by the campfire, and I noticed his right hand had no fingers. The stump looked swollen, dark red. He saw me looking. He said, "next week it will be one year since I lost my fingers." He said he worked in a tool and die factory and he'd been trying to fix his stamping machine. It was stuck. Suddenly it came unstuck and came down on his hand. As he told me this I could see he was back there again and the machine was coming down again. He told me that he now has terrible phantom pain. They had told him at the clinic that the pain would get better after six months. But it had got even worse.

His wife came over. She wore a sari under her winter jacket. I had never met her (or anyone in this family) before, but she, like her husband, seemed to have no desire to hide their situation. She watched him as he poked at the campfire with his other hand, and said, "he suffers all the time." And, indeed, he sat there suffering, getting his children some soup, talking to them, and suffering in the intervals, his shoulders hunched.

The campfire was his rightful forum, where he could find witnesses for his suffering, and for his bravery. This is another ancient reason for campfires.

**The beating:** A group of five families were having a campfire on the Sunday of Labour Day Weekend. At about 9.30 p.m. a fight broke out near the basketball court, and it turned into a group attack by 6-10 guys who kicked one person repeatedly about the head and chest. When the families at the fire circle realized what was happening, they yelled at these guys to stop. Some left the park then, but three of the attackers continued with the kicking. Because there were so many people in the campfire group, some of them got up the nerve to run over. That finally made everyone else leave. But the fellow who was being kicked wasn't moving – he was unconscious. They called 911 and gave him first aid. Then the ambulance came, and he was just coming around when they took him away.

The families put out the campfire and left too. They told us the next day that seeing this terrible beating was revolting, and also they were really worried about the effect on their kids. But I said they shouldn't underestimate the positive effect on their children. How many children get to see for themselves that their parents are brave and help out people in danger, instead of turning away?

They said they guessed that was true. Thank God all those families were in the park with the campfire. Who knows how that fellow would have ended up otherwise?

**Hallowe'en:** Children from the Hawthorne-on-Essex Daycare Centre, and their parents, held a Hallowe'en Fundraiser. I went over to check on them after dark. They had made a big campfire in the fire circle, and there were sheet ghosts flapping in the trees. The park is usually pretty empty at this point in the year, but not that night. There were children everywhere, playing games in the dark and rolling down the hills and jumping out at each other from behind the trees. A lot of the parents had dressed up. I asked the kids what they were eating, and they told me: *haunted hot dogs* and *terrible treats* (popcorn stuffed into see-through latex gloves with jellybean fingernails), and drinking *eerie drinks* (mulled cider).

There was a storyteller off to one side of the fire, telling a ghost story to a group of big-eyed kids, all of them very quiet.

Charlotte, who organized this campfire, told me that the kids had such a wonderful time that everyone wants to make this event a yearly happening. And she said they raised \$380 for new toys for their daycare.

**Chestnuts:** A woman named Anna told me this: "Our campfire in the park last Saturday was on a very cold day. When I came into the rink house with my little boy a few days later, the staff asked me if we all froze. But we didn't. We made a good fire and kept warm.

"We roasted my parents' homemade Italian sausages and a kind of hard homemade cheese that doesn't really have a name. We also roasted chestnuts, by making a slit in each nut and shaking them over the fire in an old frying pan. It worked okay, although my parents said it would have been better if we'd had a pan with holes in it, like people use back home for roasting chestnuts.

"Some kids we didn't know came over from the playground and we gave them some nuts. There was so much food, it was no problem sharing it.

"My parents had told me beforehand that a campfire at this time of year was silly. But at the park (there were twelve of us there), my parents started telling us about when they were young and still lived in Sicily. They used to go out to other farms to pick olives and if the weather turned bad, they'd make a fire and roast some food, and then go home without picking any olives, but with a full stomach. Now here they were again so many years later, cooking food over a campfire on a cold day in Canada, with their children and grandchildren. We had a really good time."

#### **Campfire recipes**

A lot of people use a campfire to cook hot dogs or toast marshmallows. If you want to go beyond that, you could try:

Bread on a stick Corn roasted in the coals Bread baked in the coals Potatoes in the coals Donuts Apple fritters

From Iroquois Uses of Maize and other Food Plants, by A.C.Parker (1910):

— Corn-cob in the husk, Wades'konduk o'nis'ta: The embers from the camp or hearth fire were brushed aside and a row of unhusked ears laid in the hot stones or ground. These were then covered with cold ashes from the ash pit. Embers were now heaped over and a hot fire built and continued until the corn beneath was thought sufficiently baked. "Corn baked in this manner has a fine flavor and never becomes scorched." (p.68) — Baked scraped corn, Ogo *n* sa' ohon'sta': the corn is scraped from the cob, pounded in a mortar or mashed in a wooden bowl with a stone, patted into cakes, sprinkled with dry meal......For baking in the ashes the cakes are wrapped in husk and covered with ashes. Embers are heaped over and a brisk fire built, this being kept going until the akes were considered baked.....a British traveler.....says of this dish "better flavoured bread I never ate in this country." (Sometimes cooked cranberry beans or berries were mixed with corn before it was baked.)

#### **Campfire apple fritters:**

The batter is adapted from *The Joy of Cooking*. To make the batter: 2 eggs, beaten 2/3 cup milk tablespoon melted butter or sunflower seed oil
cup all-purpose flour
tablespoon salt
tablespoon sugar.
Mix it well. The *Joy of Cooking* says, let the batter stand for 2 hours at least. Then beat the mixture again.

While your batter is resting, make a medium-size campfire, and tend it until you have a solid bed of glowing coals as a base. While you're tending the fire, peel and core **twenty ripe but firm apples**, cut into ½ inch thick cross sections. Have a bowl of sugar on hand for dipping the fritters.

When the campfire is well established and the batter is two hours old, set up a **small table** or cooking platform by the fire. Put on this table: your **bowl of sugar**, your **apple sections**, a **colander lined with paper towel** for draining the apple fritters, your batter, a **slotted spoon**, a **pair of tongs**, and a pile of **paper napkins** weighed down with a **stone**, so they don't fly off in the wind. You can use the paper napkins for wiping your fingers from time to time. Have a trash basket nearby, for the used napkins

Position a **fire stand** in the fire and put a cast-iron **dutch oven** on it, with about three inches of **vegetable oil**. When the oil is hot, test it with a small piece of apple-in-batter. If the apple rises quickly to the surface and foams, the oil is hot enough. Dip each apple slice into batter and drop it gently in the hot oil, being careful not to overcrowd the pot and thereby take the oil temperature down too much. Turn each slice once with the tongs and deep fry until it's golden on both sides. Remove with the slotted spoon and roll the slice in sugar, then wrap it in a napkin and pass it to the eager eaters who may be waiting.

Make sure you keep feeding the fire with small pieces of wood so the flames are hot enough to keep the oil hot. If the apple fritters begin to sink to the bottom, put more wood on the fire and cover the pot briefly with a lid (leave a slit open) until the oil gets hot enough again. (When the oil isn't hot enough, the apple fritters will cook, but they'll be very greasy.)

Apple fritters are most delicious in mid-winter. If your make them when there's snow on the ground, pick your fire location carefully. It should be on a slight hump, because any hollow will quickly fill up with melted snow from the fire, and if you're standing there making the fritters, you'll be standing in an icy puddle.

Deep-frying outdoors in winter is a very challenging way to learn to manage a fire. You begin to learn the meaning of "variables" — all the different factors, all inter-related, that affect the transformation of food through cooking: the outdoor temperature, the type of wood you're using, the kind of apples you have, what happens when it starts to snow. It's a very interesting activity, and so many people will tell you how delicious your food is that your head will spin (but your feet will be cold).

From: **Cooking with Fire in Public Space**, written by Jutta Mason and illustrated by Jane LowBeer, published by the **Centre for local research into public space** (**CELOS**) 2001.

## Campfire support letters

Why have campfires in neighbourhood parks? Campfires put more life into the park in the evenings (increasing park safety). Campfires draw families, friends, neighbours together. Food tastes more delicious. And campfires are a story magnet -- people often get more sociable, and the park therefore gets nicer. Some people call this "community development."

When Parks management ordered the campfires to stop, in January 2007, here's what park users wrote to the mayor:

**Kathryn Scharf**: "Just a few weeks ago, on January 13, I got a campfire permit to celebrate my son's birthday in the park, and on a warm sunny day my four-year-old and several cronies toasted marshmallows around the fire. Some kids we didn't know stopped by and they toasted some too. All of the adults there said what a wonderful thing it was to be able to do something so simple yet special in a public park."

**Erella Ganon**: "Fires warm more than just beverages, I think. Sometimes they warm spirits too."

**Angela O'Hara**: "Having a cooking fire is one of the simplest and most pleasurable ways for people to come together and the ability to do this in a park in the city is cherished by the community."

**Ann Bjorseth:** "How wonderful it is for all of us in this community to go to the park and have a campfire: young and old, a variety of cultures, middle class or whatever class, with special emphasis on inclusion and friendliness. I have had a fire permit on several occasions, for children in my daughter's school, and for family events. The fires have been a wonderful opportunity for fun and celebration."

**Nadya Burton:** "My family has used the fire pits for numerous family birthday parties, and I have attended gatherings of others at these fire pits in both winter and summer. Additionally, my family skates often at the Dufferin Rink. One of the delights of the rink is the small fire burning nearby, sometimes heating cider or hot chocolate, or just burning a few logs (it is never a large fire). I have, over the past decade, observed families (including my own) with toddlers and young children, and older kids and teenagers, as well as adults, all congregate around these fires. It provides meaningful, healthy, creative opportunities for teenagers, young families and many individuals marginalized in other communities to share outdoor space in a wonderful way. The park fires are an integral and wonderful part of this community."

**Kyla Dixon-Muir, and George A. Moore**: "My husband and I are the coordinators of Riverdale Meadow Community Garden. As wood from this garden becomes

weathered, we donate it to Dufferin Grove, so it goes from use in growing foods to use in cooking foods -- a fine furtherance, we think.

Fire is something connected deep within our psyches and ancestral memories, and should not be reserved for the lucky few who can afford houses with fireplaces or who must drive hundreds of miles to campgrounds and cottages. When I think of all the good food I've eaten, cooked over open fires, from those in my back yard as a child in Toronto or at summer camps, to meals shared with family and friends on camping trips in northern Ontario, to the most recent, eaten late December at Toronto Islands, I realize how elemental, ancestral, and integral open fire is to my life. Nothing tastes better than grilled, charred, caramelized foods eaten outdoors.

Feeling the Canadian elements of warm toes and a cool back late in the evening, even in July, seeing loved ones draw close to the glows of each other and the embers, I reflect on its importance as a means to draw us into ourselves, to slow down, and to literally get grounded."

**Suzanne Wilson & Ralph Kircher**: "There is something about a wood fire, in particular in the cold winter months, that draws people together and fosters a sense of community and friendliness. Particularly for those of us with small children, it's a welcome addition to the long winter that helps draw us out to the park to play."

Alan Carlisle: "Ontario's public parks have thousands of campers enjoying and using fire as a fundamental activity for cooking and warmth and to generate that wonderful feeling of involvement with one's companions. Indeed, fires create a connection that consciously and unconsciously links us to our forebearers, to whom fire was a fundamental essential of life. Many communities in the rural areas tolerate fires as a direct symbol and activity of winter fun. Skating ponds from New Brunswick to Grenadier Pond typically have a casual small fire nearby for cozy evocations and practical warmth. Participants over the day and night, feed the fire and it is an engaging invitation that is real in its essence. It is not shopping, buying services, watching TV, computer time or driving. It is a modest, real activity that nourishes our soul and spirit. That's just as true for campfires here in the park."

**Mary-Margaret Jones**: "Volunteers have put a lot of time and effort to build a community that comes together for arts festivals, the summer playground, skating and -- yes -- campfires. Personally, I hosted a Thanksgiving Dinner at Dufferin Grove in 2006 and it was fabulous. People of all ages gathered around the fire to share food in a very meaningful way."

**Jane Price:** "Dufferin Grove is not all about 'programs' that people sign up for. Quite to the contrary, it is a place where people have a chance to make things happen from cooking fires to pizza parties to outdoor theatre. It is a place where urban dwellers can make their own fun in a way that we can never do if we are joining into someone else's program or set of instructional sessions. And, because people have the feeling they can "make the park their own," it is a fabulous place for people to gather, meet, and maybe go from being strangers to acquaintances and sometimes even, to friends. All of that happens around the cooking fires."

**Kathy Patterson:** "As a family with a small child we have come to love the chance to enjoy a warm outdoor fire in the middle of winter. I think the many varied dynamics at the park help grow a safer community- with better bonds between people of all ages and with lots of things for young people to engage in instead of getting lost to boredom."

#### Bob Edwards, Registrar, 62nd Toronto Scout Group:

"We have held many campfires in the park. For some of our inner-city youth it's the first 'real' fire they've seen. It's a neighbourhood opportunity to teach fire safety and cooking skills etc. Last summer we had a campfire for a group of Scouts visiting from Liverpool UK. They had never seen a city park with such community involvement and spirit. Several commented that they would like to borrow the 'Friends of...' concept to use at home where parks are lifeless, dangerous places after dark."

**Gillian Green**: "We have reserved the firepit to celebrate many occasions over the years. We have had the fortunate pleasure of sharing our unique park with friends and relatives from across the country. Many of them have been delighted and inspired by the community spirit and unanticipated adventure the park has to offer. The firepit is one of the strong elements that allows for the interaction and celebration to occur. We have booked the firepits to allow a warm focus to our gathering events; skating parties; outdoor wiener roasts and summer night fireside story telling. Each time we marvel at how lucky we are to have such a wonderful opportunity right in the middle of an urban setting!"

**Charlotte Elder**: "When my daughter and I were living in a tiny attic garret on busy Dovercourt Road six years ago, we spent a lot of time at Dufferin Grove Park. At that time, my daughter and I had as much chance as going camping or to a cottage as flying to the moon. Imagine my delight to be able to hold campfire dinners in downtown Toronto with my daughter and her other inner-city friends, some who had never ever experienced a campfire! We sang songs, we baked potatoes and corn, we had great times with our friends. We even held a daycare fundraiser there. We were carefully prepped about safety and how to handle the fire and our responsibility to clean up the area afterward. No issue ever arose. I cherish those memories with my young daughter.

I cannot describe the feeling of adventure and confidence that this possibility meant for us: suddenly my relationship to my city changed. I realised that I had always assumed that some hidden administration held the power over our common space--suddenly I realised that as a citizen, I could bring forward ideas about public space and what we could do with it. I realised that my idea of this 'hidden administration' dictating what could and couldn't be done in our public space was an idea I had made up. It was an exciting change, and I am sure, had an empowering effect on my daughter about her relationship with her city."

#### Whose parks are they anyway?

On January 26, 2007, the existing campfire permission in Dufferin Grove Park was cancelled. Thirteen years of campfires at the park with no injury, and suddenly they were stopped!

The Parks supervisor was concerned about the safety of having all those campfires in parks, and unhappy about their "inadequate protocol."

When the order came to cancel the campfires, Dufferin Rink staff had to call all the people planning birthday parties or family get-togethers around campfires, telling them their gathering was off. (The staff said it was not a happy job, making those calls.) One woman wrote a protest e-mail to the Parks supervisor, so he let her have her campfire after all, even though everyone else was banned. A new, uniform protocol, now meant to apply across the whole city, was devised, rewritten, and rewritten again. The first meeting to discuss the new fire protocol didn't include any Dufferin Grove staff or park friends. The next two meetings allowed two recreation staff to come, but still no community people.

All was confusion. One day it seemed that all campfires would revert to the jurisdiction of the central permitting office, costing 53.50 each time, with no recreation staff supervision. Then it seemed that recreation staff would have to be present every minute to oversee the campfire groups – a staffing expense for which there is no budget (and no need). Then there was a hint that the City might even be considering banning all campfires from city parks, under any circumstances. It was impossible for park friends to get a place at the table, to be part of the discussion.

Then suddenly, before any new rink protocol was ready for public presentation, the Park supervisor called Dufferin Rink to tell the staff that the campfires had been temporarily restored. This would be in effect for a weekend, or maybe even for a month. The rules would be the old fire safety rules that have been in place for thirteen years. Meantime, meetings would continue.

The staff meetings generated so far by the campfire ban involved a forester, a fire chief, a Recreation supervisor, a Parks supervisor, a Parks manager, a Permit officer, four Dufferin Rink staff, and an assistant to the General Manager – most of them repeatedly, all of them already overworked. Park friends wrote letters and called the councillor and the mayor's office. Countless exasperated conversations took place at Dufferin Rink among skaters, on e-mail, around dinner tables. These bureaucratic collisions take so much of everyone's time! There must be a better way, involving less grief and less wasted time for everyone. Conversation -- instead of unilateral orders -- would be a good beginning.

# Tools for a conversation about the campfire problem: getting the terms straight

## From the Parks supervisor:

Safety and safe use of the Park are concerns of mine as they are for all Park users. In the event of an incident or injury I would be required to demonstrate that I have followed all of the required procedures to hold an event in a Park. I am obliged by law follow the bylaws and policies and procedures that the City uses.

There was no permit for 2006. There was no approval of sites with the Fire Department. This resulted in no indemnification for the City in the event of any incident or injury.

I am currently working with Park staff to put in place a protocol that meets the needs and desires of the local community and fits within the process of the City.

**PERMIT:** (*thanks to Chris Gallop, asst. to Councillor Adam Giambrone*) From the City of Toronto Municipal Code, § 608-1. Definitions. PERMIT — Any written authorization of Council, a committee established by Council, or the Commissioner under delegated authority.

**PERMIT SECTION:** The campfire permit section is now called "Citizen Focused Services A." The permit section as a whole appears to have "total cost recovery" as its mandate. The income from permit fees is meant to top up the budget allocation for the Parks, Forestry and Recreation Division. In 2006, the operating budget of the division was \$283,643,400, of which \$71,957,200 was revenue, much of it from permit fees.

**PERMIT FEE:** The permit fee for a centrally-permitted campfire in one of the city's 11 official campfire rinks is \$53.50. When a permit fee is "waived," the permit section calculates that amount as revenue loss. But to say that the city will lose money unless campfires cost \$53.50 each is not realistic. Most of the campfires just won't happen. That's a physics of people's choices that is evident in many Recreation programs as well. Park safety will be lost, neighbourliness will be lost. But no income is gained.

**LIABILITY:** The City's liability insurance policy is a puzzle. A freedom of information request in 2006 turned up the information that the City of Toronto's third-party liability insurance has a deductible of \$3 million. *If that's true*, there is essentially no coverage, whether the Parks supervisor follows the required procedures or not. The City's risk management analyst informed Councillor Giambrone's office that she cannot show him the details of the city's policy – that's a Privacy issue. This needs follow-up. If enforcement of protocol does not give the city coverage, the terms of the discussion become different.

**PROCESS:** From park friend Georgie Donais: "I would like to stress that a park's existence is for the pleasure and enrichment of the citizens who use and cherish it. It is not just another place of employment that the city must manage, and citizens are not liabilities who get in the way of administrative efficiencies. Successful collaboration will pay the city back many times in healthier, happier citizens who love and support their communities. That is truly an opportunity worth taking."

## Please, let the conversation begin!

